

# Planning Commission Department of Planning, Housing, and Zoning

# County Commissioners Hearing Room 400 High Street Chestertown, Maryland

## AGENDA

February 1, 2024 1:30 p.m.

Members of the public are welcome to attend meetings in person or via conference call.

Public participation and audio-only call-in number:

- 1. Dial **1-872-239-8359**
- 2. Enter Conference ID: 829 010 853#

Members of the public are asked to mute their phones/devices, until the Commission Chair opens the floor for comment.

Members of the public may also watch the live video feed and view the video after the meeting at the County's YouTube channel at <a href="https://www.youtube.com/@kentcountygovernment2757">https://www.youtube.com/@kentcountygovernment2757</a>.

#### MINUTES

January 4, 2024

#### **APPLICATIONS FOR REVIEW**

23-32 Choptank Electric Cooperative Inc. – Major Site Plan (Final)\_\_\_\_\_\_PC Decision Map 16, Parcel 61 – First Election District – Employment Center (EC)

#### **GENERAL DISCUSSION**

Discussion of Comprehensive Rezoning and Update – Map Change Requests process for review by Planning Commission

#### **STAFF REPORTS**

#### ADJOURN

Meetings are conducted in Open Session unless otherwise indicated. All or part of the Planning Commission meetings can be held in closed session under the authority of the MD Open Meetings Law by vote of the members. Breaks are at the call of the Chairman. Meetings are subject to audio and video recordings.

All applicants will be given the time necessary to assure full public participation and a fair and complete review of all projects. Agenda items are subject to change due to cancellations.

DRAFT



# Planning Commission Department of Planning, Housing, and Zoning

# MINUTES

January 4, 2024 1:30 p.m.

A video recording of the Kent County Planning Commission meeting is available online for viewing on the County's YouTube channel at <a href="https://www.youtube.com/watch?v=PrSaxalqCZY&list=PL2RnjcleI5LpPRSLmeHJFpJImf4bFr836&index=2">https://www.youtube.com/watch?v=PrSaxalqCZY&list=PL2RnjcleI5LpPRSLmeHJFpJImf4bFr836&index=2</a>.

The Kent County Planning Commission met in regular session on Thursday, January 4, 2024, at 1:30 p.m. in the County Commissioners' Hearing Room at 400 High Street, Chestertown, Maryland.

The following members were in attendance: Chair F. Joseph Hickman, Vice Chair Paul Ruge, James Saunders, Sean Jones, Paula Reeder, and William Crowding. Cynthia L. McCann, Esquire, Planning Commission Attorney, was in attendance.

Staff in attendance were William Mackey, AICP, Director; Carla Gerber, AICP, Deputy Director; Mark Carper, Associate Planner; and Beth Grieb, Office Manager, serving as Acting Clerk.

Chair Hickman called the meeting to order at 1:30 p.m.

## MINUTES

Mr. Saunders moved to approve the minutes from the November 2, 2023, meeting as presented. Mr. Jones seconded. The motion passed unanimously.

Mr. Saunders moved to approve the minutes from the December 7, 2023, meeting as presented. Ms. Reeder seconded. The motion passed unanimously.

## **APPLICATIONS FOR REVIEW**

22-08 25809a Still Pond Neck, LLC – Mr. Crowding made a motion to approve a 12-month extension of the major site plan approval for a utility solar installation at 26001 Still Pond Neck Road, contingent upon obtaining permits, recording easements, and posting sureties. Mr. Hickman seconded. The motion passed unanimously.

23-67 Brickyard Land Holdings/Gillespie Precast – The Commission reviewed the concept plan for an office expansion at 101 Brickyard Road but requested more details before granting preliminary/final approval. No formal action taken.

Chair Hickman moved to go into closed session for legal advice. The motion passed unanimously. The required form was completed. Chair reported out that legal advice was provided, and no decisions or determinations were made in closed session. Legal issues discussed involved the Circuit Court decision on the American Legion case.

23-51 Minary's Dream Alliance Inc. – The Commission acknowledged the zoning administrator's determination that the proposed uses are permitted in the zoning district.

23-51 Minary's Dream Alliance Inc. – Ms. Reeder made a motion to table the preliminary/final site plan review until the February meeting to allow time for appeals and additional details to be provided. Mr. Saunders seconded. The motion passed 5-1.

Adopted on [version for review]

# DRAFT

#### **GENERAL DISCUSSION**

Mr. Crowding made a motion to send the Planning Commission's final recommended Land Use Ordinance dated January 4, 2024, to the County Commissioners for consideration and scheduling of public hearings. Mr. Jones seconded. The motion passed unanimously.

There was general discussion about phased plans, the health department's role in approvals, and other topics. No formal action taken.

#### STAFF REPORTS

The Planning Commission welcomed new member Sean Jones, who also serves on the Agriculture Advisory Commission.

There were no staff reports for this meeting.

#### ADJOURN

Mr. Ruge made a motion to adjourn the meeting. Mr. Crowding seconded. The meeting adjourned at approximately 3:30 p.m.

Francis J. Hickman, Chair

<u>/s/ Bill Mackey</u> William Mackey, AICP, Director

Please note that approximately 95% of this document was created by Claude 2 from Anthropic utilizing a transcript created by Microsoft Teams. The DPHZ team reviewed the document prior to distribution to the Planning Commission.



To:Kent County Planning CommissionFrom:Mark Carper, Associate PlannerMeeting:February 1, 2024Subject:Choptank Electric Cooperative<br/>Final Site Plan Review – Expansion of Electrical Substation

# **Executive Summary**

## **REQUEST BY THE APPLICANT**

Choptank Electric Cooperative is requesting final site plan review to expand an existing utility substation, which is to include a new 30-foot by 12-foot control building, new transformer, substation structure, and substation regulators.

## PUBLIC PROCESS

Per Article VI, Section 5.2 of the Kent County Land Use Ordinance, the Planning Commission shall review and approve major site plans.

## SUMMARY OF THE STAFF REPORT

Choptank Electric Cooperative is requesting final site plan review to expand an existing utility substation. There is to be an addition of 38,756 square feet of gravel to the area. The expansion will allow for conversion from a transmission breaker station to an electric step-down station to reduce voltage to provide power delivery to members of the Choptank Electric Cooperative. The 4.22-acre property is located along Massey Rd (MD State Highway 299), just north of Massey, in the First Election District and is zoned Employment Center (EC).

There is one entry into the existing facility, and two additional entrances into the area of expansion are proposed to increase safety and ease of maintenance and operations. MDOT SHA has approved the proposed new entrances. The proposed sediment and erosion control and stormwater management plans have received approval. The landscaping plan is approved.

The performance standards have been addressed, and a Certified Engineer's Report has been submitted. The applicant agrees to pay a fee-in-lieu to the Forest Conservation Fund to fulfill the environmental standards for the Employment Center district. A Citizen Participation Plan has been completed, and the report indicates that no questions or comments from letter recipients have been received. The required sureties for landscaping, sediment and erosion control, and stormwater management are in process and near completion.

## STAFF RECOMMENDATION

Staff recommends that the Planning Commission approve the final site plan for the proposed substation expansion with the following conditions:

- Submission and approval of sureties for landscaping, sediment and erosion control, and stormwater management.
- Payment of the required fee-in-lieu to the Forest Conservation fund.

TO:	Kent County Planning Commission
SUBJECT:	#23-32 – Choptank Electric Cooperative
	Final Site Plan Review – Expansion of Electrical Substation

DATE: January 24, 2024

### **DESCRIPTION OF PROPOSAL**

Choptank Electric Cooperative is requesting final site plan review to expand an existing utility substation, which is to include a new 30-foot by 12-foot control building, new transformer, substation structure, and substation regulators. There is to be an addition of 38,756 square feet of gravel to the area. The expansion will allow for conversion from a transmission breaker station to an electric step-down station to reduce voltage to provide power delivery to members of the Choptank Electric Cooperative. The 4.22-acre property is located along Massey Rd (MD State Highway 299), just north of Massey, in the First Election District and is zoned Employment Center (EC).

There is one entry into the existing facility, and two additional entrances into the area of expansion are proposed to increase safety and ease of maintenance and operations. MDOT SHA has approved the proposed new entrances. The proposed sediment and erosion control and stormwater management plans have received approval. The landscaping plan is approved. A Citizen Participation Plan has been completed, and the report indicates that no questions were posed, and no comments were submitted. The required sureties for landscaping, sediment and erosion control, and stormwater management are in process and near completion.

#### **RELEVANT ISSUES**

I. Permitted Uses and Density, Height, Width, Bulk, and Fence Requirements

- A. *Applicable Laws*: Article V, Section 14.2 of the *Kent County Land Use Ordinance* establishes public utility buildings, structures, water treatment plants, and transmission lines as permitted uses and structures in the Employment Center.
- B. Staff and TAC Comments:
  - The applicant proposes to expand an existing utility substation.
- II. Employment Center District Performance Standards
  - A. Applicable Law: Article V, Section 14.6 of the Kent County Land Use Ordinance establishes the performance standards within the Employment Center District. These performance standards address noise, vibration, glare, air pollution, water pollution, radioactivity, electrical interference, smoke and particulate matter, toxic matter, and odorous matter limitations with compliance certified in an engineer's report.
  - B. *Staff and TAC Comments*: The applicant has addressed the performance standards and has submitted a Certified Engineer's Report.
- III. Employment Center District General Standards
  - A. *Applicable Law*: Article V, Section 14.7 of the *Kent County Land Use Ordinance* establishes the general standards within the Employment Center District. These include a statement as to the

materials associated with the process, identification of chemical and solids to be discharged into the sewage system, expected traffic, hours of operation, and depiction of all proposed structures.

- B. Staff and TAC Comments:
  - The applicant has provided comment that there will be no waste or by-products created during operation, that no chemical or solids will be generated or discharged, that the property is an unmanned controlled access site and that very little traffic will be generated when it becomes operational, and that the hours of operation will be 24 hours a day each day of the year.
- IV. Employment Center District Environmental Standards
  - A. *Applicable Law*: Article V, Section 14.8 of the *Kent County Land Use Ordinance* establishes the Employment Center District Environmental Standards which include agriculture, anadromous fish, forest conservation, natural heritage areas, nontidal wetlands, stream protection corridor, stormwater management, threatened and endangered species, and water quality standards.
  - B. Staff and TAC Comments:
    - A parcel with less than 15% of its net tract area in forest cover shall be afforested to 15% of its net tract area. The property has no existing forest or woodlands. Because of safety and maintenance risks around overhead electric circuits, on-site afforestation is not possible. The applicant agrees to pay a fee-in-lieu at a rate of \$0.305 per square foot to the Forest Conservation Fund.
    - Development or redevelopment of land for commercial use shall provide for appropriate stormwater management measures that control or manage such developments. The erosion and sediment control and stormwater management plans have been reviewed by the Kent County Soil and Water Conservation District and the Kent County Department of Public Works and have been approved.
- V. Employment Center Design Standards
  - A. *Applicable Law*: Article V, Section 14.9 of the *Kent County Land Use Ordinance* establishes the Employment Center Design Standards which address site access, on-site circulation, floodplain, landscaping, screening, lighting, site planning, and subdivision.
  - B. Staff and TAC Comments:
    - Access shall be consolidated whenever possible. There is one existing entrance. Two
      additional entrances into the expanded portion are proposed and have been approved
      by MDOT SHA.
    - The front yard shall be landscaped and shall be maintained in a neat and attractive condition. The applicant proposes to install a row of 5- to 6-foot-tall Eastern Red Cedar trees spaced 8 feet apart on the exterior of the fencing of the new development as screening.
- VI. Site Plan Review
  - A. *Applicable Law*: Article VI, Section 5 of the Kent County Land Use Ordinance outlines the procedures and requirements for site plan review. Site Development Plans are required to ensure that new development complies with the Comprehensive Plan, Land Use Ordinance, Village Master Plans and other agency requirements, thereby promoting the health, safety, and general welfare of Kent County residents.

At each stage of review the Planning Commission shall review the site plan and supporting documents taking into consideration the reasonable fulfillment of the following objectives:

- a. Conformance with the Comprehensive Plan and, where applicable, the Village Master Plan
- b. Conformance with the provisions of all applicable rules and regulations of county, state, and federal agencies.
- c. Convenience and safety of both vehicular and pedestrian movement within the site and in relationship to adjoining ways and properties.
- d. Provisions for the off-street loading and unloading of vehicles incidental to the normal operation of the establishment, adequate lighting, and internal traffic control.
- e. Reasonable demands placed on public services and infrastructure.
- f. Adequacy of methods for sewage and refuse disposal, and the protection from pollution of both surface waters and groundwater. This includes minimizing soil erosion both during and after construction.
- g. Protection of abutting properties and County amenities from any undue disturbance caused by excessive or unreasonable noise, smoke, vapors, fumes, dust, odors, glare, stormwater runoff, etc.
- h. Minimizing the area over which existing vegetation is to be removed. Where tree removal is required, special attention shall be given to planting of replacement trees.
- i. The applicant's efforts to integrate the proposed development into the existing landscape through design features such as vegetative buffers, roadside plantings, and the retention of open space and agricultural land.
- j. The applicant's efforts to design the development to complement and enhance the rural and historic nature of the County including incorporating into the project forms and materials that reflect the traditional construction patterns of neighboring communities.
- The building setbacks, area, and location of parking, architectural compatibility, signage, and landscaping of the development, and how these features harmonize with the surrounding townscape and natural landscape.
- B. Staff and TAC Comments:
  - The proposal is consistent with the Comprehensive Plan and conforms with all applicable rules and regulations.
  - Areas for vehicular flow appear to be adequate for the use proposed.
  - Demands on public services and infrastructure are reasonable, and there will be no undue disturbance by excessive or unreasonable noise, smoke, vapors, fumes, dust, odors, glare, or stormwater runoff. A certified engineers report has been submitted.
  - No sewage or refuse disposal is proposed, and protection from pollution of surface and groundwater is proposed through stormwater management.
  - No lighting is proposed, and examples of the signage proposed for the site have been submitted.
  - No vegetation is proposed to be removed, and vegetated perimeter screening is proposed.
  - A Citizen Participation Plan has been completed, and no questions or comments have been received from letter recipients.

# STAFF RECOMMENDATION

Staff recommends that the Planning Commission approves the final site plan for the proposed substation expansion with the following conditions:

- Submission and approval of sureties for landscaping, sediment and erosion control, and stormwater management.
- Payment of the required fee-in-lieu to the Forest Conservation fund.

	Kent County C 400 High Street • C	<b>Planning, Housing and Zoning</b> Government Center hestertown, MD 21620 he) • 410-810-2932 (fax)								
	······································	APPLICATION								
File Number:	ile Number: Amount Paid: \$50 to Health Dept. Date: 4-17-2023									
	Choptank Electric Cooperative - Massey 69									
		ze: 4.221 Ac. Deed Ref: 293/320 & 88/427 Zoning: EC								
	305 Massey Rd., Massey, MD 21650									
	Electric Utility (Transmission to Distr	ibution) Step-down Substation								
FROFUSED USE		water, otep a own outstation								
OWNER OF LAN	ND:									
Name: Choptank H	Electric Cooperative, Inc.	Telephone: 877-892-0001								
Address: 10384 Riv		Email: <u>nathans@choptankelectric.coop</u>								
Address: 501 N. Ma AGENT/ATTOR Name: Address:	in Street, Wake Forest NC 27587	Choptank EC       Telephone: 984-202-9812         Email: mnoh@rgridpower.com         Telephone: Email:         Telephone: 919-801-5859								
	ain Street, Wake Forest NC 27587	Email:rbeadle@rgridpower.com								
person will be con additional inform Water Supply: Sewerage:		N/A (none planned for project site) N/A (none planned for project site)								
	CED B1	nake out this Application. If the Planning Department								
Signature of Appl	icant (MICHAEL NOH)	Date								
🕅 Concept Plan	Approving Authority:	Date								
Preliminary	Approving Authority:	Date								

\_Date\_

□ Final

Approving Authority:\_\_\_\_\_



(ST-1) SEDIMENT NG CONSTRUCTION) STORMWATER (I-1) I TRENCH (AFTER ZATION)	PROPOSED STORMWATER INFILTRATION BASED ON A GEOTECHNICAL SUBSURFA INFILTRATION TESTING REPORT PERFORI D. HYNES & ASSOCIATES INC. ON SEP THE SOIL LAYERS BEGINNING AT ELEVA THE PROPOSED INFILTRATION BMP ARE EXCEEDS THE MDE CRITERIA OF A MIN INFILTRATION RATE OF (0.52") PER HO STANDING FALLING HEAD INFILTRATION INDICATED AN AVERAGE INFILTRATION R PER HOUR ALONG THE BOTTOM OF TH STORMWATER INFILTRATION BMP. *REFE SUPPLEMENTAL GEOTECHNICAL ANALYSI PERFORMED BY JOHN D. HYNES & AS INCPROJECT No. JDH-10/23/173, D SEPTEMBER 19, 2023.* THE 4/28/2023 SOIL BORINGS REPOR THE WATER TABLE IN THE LOCATION OF PROPOSED STORWMATER INFILTRATION BELOW EXISTING GRADE. *REFERENCE:C ANALYSIS REPORT PERFORMED BY JOH & ASSOC. INCPROJECT No. JDH-10, DATED: APRIL 28, 2023.* S 25'31'17" W 785.70'	ACE SOIL MED BY JOHN PT. 19, 2023, ATION (62') IN CA MEETS AND IIMUM DUR. THE TEST EXATE OF (3.9") IE CRENCE: IS REPORT SSOC. DATED: RT LOCATED DF THE BMP AT (22') GEOTECHNICAL IN D. HYNES	ILIMITS OF DRAL R M	WIDE DELMARVA POWER COMPANY EASENENT, DEF	R & LIGHT R & 18/609 EXISTING DELMARY POWER OF	H 601N TRANS
67 <b>* *</b> 66	<ul> <li>65</li> <li>- 63</li> </ul>	66	65 <del>-</del> 63	and the state of t		TRANSMISSION
(	(ST-1)TEMPORARY SEDIM CONVERTED TO (I-1)INFILTRATION TR		61	a contraction of the second seco		12 LINE
5. 	61 (17) (17) (17) (17) (17) (17) (17) (17		63 \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	and the second s		
x	XXXX	-X			TING)FENCE RETAINED	e
	ATION	(EXISTING) FENCE SEGMENT TO BE REPLACED	67 67 67 67 67 67 67 67 67 67	TING O/H TRANSMISSION LINE	HENCE RETAINED	TING GRAVEL AREA: 38,337.82 SFT. OR 0.88 ACRES
66	& CULVERI66	65		66 65		65 64
	CULVERT-(1) (45'Lx15"ø) CLASS-V RCP	PAVEMENT /	CULVERT-(2) 66.(45'Lx15"ø) CLASS-V RCP	c/I	_ MD-299(MASSEY RD.	)
				EXISTING TRANSMISSION STUB GUY POLE	Ξ	
		299 (50' R/W MARGIN)				
ENT SOIL & WATER CON	SERVATION DISTRICT ONSERVATION DISTRICT RESERVENTION PROVISIONS OF THIS PLAN	DATE ES THE RIGHT TO ADD, DE	LETE, MODIFY OR OTH		PPROVED	COMMISSION
		·		LEC	GEND:	
						MARYLAND ROUTE 299 (
L SITE PLAN NOT						MARYLAND ROUTE 299 (
AL PROPERTY AREA: (4.22 ACRES) DPOSED LIMIT OF DISTURBANCE AREA: 77,828.95 SFT. OR (1.79 ACRES)					<i>"</i>	MARYLAND ROUTE 299 ( CHOPTANK ELECTRIC C
	VEL SURFACE AREA: 38,755.94 SFT. C				42 433,453,55 43 43 433,453,56 43 43 434,554	PROPERTY BOUNDARY ADJOINER PROPERTY L
	AREA: 38,337.82 SFT. OR (0.88 ACRES) GRAVEL SURFACE AREA: 77,093.76 SI					DELMARVA POWER & LI EASEMENT MARGIN
	NITARY SEWER OR POTABLE WATER I		LECTRIC UTILITY FACILIT	ΓΥ.		PROPERTY SETBACK LII SHOWN ADJUSTED AWA
CURITY LIGHTING IS PLANNED FOR THIS ELECTRIC UTILITY FACILITY.					——65 <b>———</b>	EXISTING MAJOR ELEVA
ASISTING OF SEVEN FEET (7') OF CHAIN-LINK MESH, TOPPED WITH ONE FOOT (1') OF 3-STRAND BARBED WIRE. AL POST-DEVELOPMENT FENCE DIMENSIONS: (425'L x 169.5'W x 8'H)						PROPOSED MAJOR ELE
TAL POST-DEVELOPMENT FENCED AREA: (72,037.5 SFT. OR 1.65 ACRES)						PROPOSED MINOR ELE
CTRIC COOPERATIVE EMPLOYEES AND THEIR CONTRACTORS. THERE ARE NO PUBLIC FACILITIES OR THOROUGHFARES NNED FOR THIS SITE.					°	EXISTING CHOPTANK EL
	ROL BUILDING WILL BE UNMANNED AN AND MONITORING EQUIPMENT.	ND WILL BE USED TO HOUS	E ELECTRICAL UTILITY A	ND	XX	PROPOSED CHOPTANK TEMPORARY CHOPTANI TO BE INSTALLED PRIOF

